Minutes of a special meeting of the Council of the City of Oshawa held in the Council Chamber on November 29, 2019 at 9:33 a.m.

Mayor Carter and Councillors Chapman, Giberson, Gray, Hurst, Kerr, Marimpietri, Marks (left the meeting at 2:21 p.m.), McConkey, Neal and Nicholson were present.

Mayor Carter presided.

Mayor Carter advised the meeting has been called to continue deliberation of the 2020 Budget.

Additional Agenda Items

None

Declarations of Interest

Councillor Neal made a declaration of interest on all items pertaining to the Oshawa Senior Citizen's Centres as he sits on the Board of Directors and did not take part in discussion or voting on those items.

(Also see Page 473)

2020 Budget Deliberations

Capital Budget (Continued)

Moved by Councillor Marimpietri, seconded by Councillor Gray, (701) "That Council move into Committee of the Whole." Carried

(702) At the November 22, 2019 meeting of City Council, the following 2020 Capital Projects were deferred to the November 29, 2019 meeting:

- 74-0149 Traffic Data Count and Collection
- 75-0116 Thornton Rd N Multi-Use Path
- 75-0117 Horizontal Control Monuments
- 75-0136 Sidewalk Replacements
- 76-0054 Harmony Road North Street Lighting Upgrades
- 77-0008 Control & Warning Signals
- 77-0027 Traffic Signal Uninterruptable Power Supply
- 77-0029 Signal Controller Replacement

Members of Council questioned staff concerning Project 74-0149 – Traffic Data Count and Collection.

The vote to approve Project 74-0149 Carried.

Members of Council questioned staff concerning Project 75-0116 – Thornton Rd N Multi-Use Path.

The vote to approve Project 75-0116 Carried.

Members of Council questioned staff concerning Project 75-0117 – Horizontal Control Monuments.

The vote to approve Project 75-0117 Carried.

Members of Council questioned staff concerning Project 75-0136 – Sidewalk Replacements.

The vote to approve Project 75-0136 Carried.

Members of Council questioned staff concerning Project 76-0054 – Harmony Road North Street Lighting Upgrades.

The vote to approve Project 76-0054 Carried.

Members of Council questioned staff concerning Project 77-0008 – Control and Warning Signals.

The vote to approve Project 77-0008 Carried.

Members of Council questioned staff concerning Project 77-0027 – Traffic Signal Uninterruptable Power Supply.

The vote to approve Project 77-0027 Carried.

Members of Council questioned staff concerning Project 77-0029 – Signal Controller Replacement.

The vote to approve Project 77-0029 Carried.

Moved by Councillor Chapman,

(703) "That the City of Oshawa purchase an additional 25 radar speed control devices in the amount of \$200,000 from the equipment reserve and that these devices be allocated as 5 per ward and staff work with the ward Councillors regarding timing and location." Carried on the following vote

Affirmative – Councillors Chapman, Giberson, Gray, Hurst, Kerr, Marimpietri, Marks, McConkey, Neal, Nicholson and Mayor Carter

Negative – None

Absent – None

Moved by Councillor Hurst,

"Whereas on November 18, 2019, the Development Services Committee considered Report DS-19-213 dated November 13, 2019, entitled "South Field Master Plan Study at the Oshawa Executive Airport", and selected Option 3 in Section 5.11.1.3 of said Report to restore the former Canteen as an artifact, with no public access to the interior of the building permitted, at an estimated cost of \$255,000; and,

Whereas, the cost to restore the former Canteen to an appropriate level to permit safe occupancy is currently estimated at \$300,000, as outlined under Option 4 in Section 5.11.1.4 of Report DS-19-213;

Therefore be it resolved that:

- 1. In the event Council, on December 2, 2019, chooses Option 3 as outlined in Section 5.11.1.3 of Report DS-19-213 dated November 13, 2019 as an appropriate level of restoration, which would restore the former Canteen to a level where public access to the building, and safe occupancy thereof, is permissible, that an amount up to \$300,000, exclusive of H.S.T., be allocated from the Civic Property Development Reserve to undertake such restoration; or,
- 2. In the event Council, on December 2, 2019, chooses Option 4 as outlined in Section 5.11.1.4 of Report DS-19-213 dated November 13, 2019 as an appropriate level of restoration, which would restore the former Canteen to a level where public access to the building, and safe occupancy thereof, is permissible, that an amount up to \$300,000, exclusive of H.S.T., be allocated from the Civic Property Development Reserve to undertake such restoration." Withdrawn by later vote

Councillor Chapman made a declaration of interest concerning the restoration of the former Canteen Building at the Oshawa Executive Airport as he is a member of the Museum and Honorary Lieutenant Colonel of the Ontario Regiment and did not take part in discussion or voting on the matter.

Moved by Councillor Chapman, (704) "That the meeting recess." Carried

The meeting recessed at 10:41 a.m. and reconvened at 11:00 a.m. with all members of Council in attendance.

Moved by Councillor Hurst,

(705) "That the motion concerning the restoration of the former Canteen Building at the Oshawa Executive Airport be withdrawn." Carried

Moved by Councillor Nicholson,

(706) "That Report DS-19-213 listed on the December 2, 2019 Council Meeting Agenda be bought forward at this time." Carried on 2/3 vote of members present.

Councillor Chapman made a declaration of interest concerning Report DS-19-213 regarding the South Field Master Plan Study at the Oshawa Executive Airport as he is a member of the Museum and Honorary Lieutenant Colonel of the Ontario Regiment and did not take part in discussion or voting on the matter.

The following item was now before Council:

"DS-19-213 South Field Master Plan Study at the Oshawa Executive Airport

Recommendation

1. That 'the Status Quo Land Use Option' consisting of a heritage, recreation, and public use theme be adopted as the preferred land use option for the Airport South Field, which does not require amendments to be made to the Oshawa Official Plan or Zoning By-law 60-94; and,

- 2. That, pursuant to Report DS-19-213 dated November 13, 2019, Development Services staff be authorized to undertake the process outlined in the Ontario Heritage Act to establish a Heritage Conservation District for the core area of the South Field encompassing Airmen's Park, the No. 10 Building owned by the 420 Wing, the former Canteen and the former Stores Building; and,
- 3. That, pursuant to Report DS-19-213 dated November 13, 2019, the Development Services staff be authorized to undertake the process established in the Ontario Heritage Act to designate the former Stores Building at the Airport South Field as a property of cultural heritage value or interest under the Ontario Heritage Act by undertaking the following:
 - Prepare a Notice of Intention to Designate the former Stores Building under the Ontario Heritage Act;
 - Publish the Notice in the Oshawa This Week and Oshawa Express newspapers;
 - Forward the Notice to the Ontario Heritage Trust in accordance with the Ontario Heritage Act;
 - Prepare the necessary by-law and Designation Statement and Description, with input from Heritage Oshawa, for subsequent consideration by Council; and,
- 4. That staff be directed to engage the 420 Wing Executive to investigate their potential support for the formal designation of the No. 10 Building under Part IV of the Ontario Heritage Act and report back to the Development Services Committee on the outcome of these discussions and to present options related to the heritage designation of the No. 10 Building; and,
- 5. a) That, pursuant to Report DS-19-213 dated November 13, 2019, staff be authorized to undertake appropriate arrangements to restore the former Canteen building as an artifact, with no public access to the interior of the building permitted;
 - b) That, pursuant to Report DS-19-213 dated November 13, 2019, staff be directed to report on a funding source to give effect to Part 5 a) unless funding is addressed through the 2020 budget; and,
- 6. That, in the event Council selects Option 3 or Option 4 as set out under Section 5.11.1 of Report DS-19-213 dated November 13, 2019 which involves a commitment on the

part of the City to undertake efforts to restore the former Canteen, either as an artifact or to a level adequate to permit safe occupancy, staff be directed to request the Ontario Regiment Museum to assist in cost-sharing for the restoration works; and,

- 7. That, in the event the Development Services Committee selects Option 3 or Option 4 as set out under Section 5.11.1 of Report DS-19-213 dated November 13, 2019 which recommends to Council that the City commit to undertake efforts to restore the former Canteen, either as an artifact or to a level adequate to permit safe occupancy, the Committee also select an appropriate option as set out in Section 5.11.2 of Report DS-19-213 related to the heritage designation of the former Canteen; and,
- 8. That staff be authorized and directed to continue to investigate relocating the Camp X Building, at no cost to the City, from its current site in the Town of Whitby to a new location at the Airport South Field, in consultation with the Airport Manager, the Town of Whitby and the Ontario Regiment Museum, taking into consideration amongst other matters potential terms to be included in any future agreements, the potential future extension of Stevenson Road North through the Airport lands, the museum's plans for potential expansion and opportunities for designation of the Camp X Building under the Ontario Heritage Act, and report back to the Development Services Committee on the outcome of the investigation; and,
- 9. That staff be directed to engage the Ontario Regiment Museum and the Airport Manager to investigate potential revisions to the current licence arrangement between the Ontario Regiment Museum and the City, including both a term extension in view of the museum's proposed expansion plans as well as appropriate revisions to address activities and the use of City-owned lands at the Airport South Field which exceed the scope of the current licence agreement but have nonetheless occurred, and report back to the Development Services Committee on the outcome of these discussions; and,
- 10. That the Ontario Regiment Museum be advised that any expansion proposal will need to be accompanied by appropriate studies including, but not limited to, a noise impact assessment, a transportation study, a parking demand study and an assessment of any and all improvements to existing services in the South Field, including the internal road system and parking areas, necessary to appropriately accommodate the expansion; and,

- 11. That any expansion proposal formally submitted by the Ontario Regiment Museum be the subject of a public meeting held by the Development Services Committee to elicit public comments and feedback; and,
- 12. That staff be directed to engage representatives from We Grow Food to discuss the potential adoption of the South Field community garden, to be operated by We Grow Food through an appropriate licence with the City, and report back to the Development Services Committee; and,
- 13. That, in the event We Grow Food chooses not to adopt the South Field community garden, staff be authorized to install a notice sign at the site of the community garden prior to the 2020 growing season, in a form and content satisfactory to the Commissioner of Development Services and City Solicitor, advising as follows:
 - The City accepts no risk or liability;
 - The use of the South Field lands for an unlicensed community garden is not permitted;
 - Any evidence of gardening activity may be removed at any time without notice; and
 - That any person interested in formalizing a community garden at the South Field through an appropriate licence should contact the City to advance discussions for a potential community garden licence; and,
- 14. That, in the event a notice sign is installed at the site of the South Field community garden pursuant to Part 13 of this Recommendation, staff be directed to report back to the Development Services Committee as follows, according to whichever event occurs:
 - a) In the event that the City is contacted in 2020 by a person or persons interested in formalizing a community garden at the South Field through an appropriate licence; or,
 - b) Between the 2020 and 2021 growing seasons, in the event that no person contacts the City in 2020 with an interest in formalizing a community garden at the South Field through an appropriate licence; and,
- 15. That staff be directed to engage NAV Canada and the Airport Manager to review the existing land lease between the City and NAV Canada and investigate potential revisions to address the scope of NAV Canada's current activities at the South Field, where appropriate, and report back to the

Development Services Committee on the outcome of these discussions; and,

- 16. That, subject to potential revisions that may occur pursuant to Parts 9 and 15 of this Recommendation, the existing leases and licences between the City and its tenants at the South Field be maintained for the remainder of their respective terms, that the land and existing buildings owned by the City at the South Field not be sold while the Airport is operational, and that any requests for new leases/licences or to extend existing leases/licences be addressed through the City's normal procedures, to ensure that activities at the South Field do not complicate the future of the Airport lands after the Airport is non-operational and that any decision concerning the future of the Airport lands will not be jeopardized; and,
- 17. That a copy of Report DS-19-213 dated November 13, 2019 and the related Council resolution be sent to the Town of Whitby, the Ontario Regiment Museum, the 420 Wing, NAV Canada and We Grow Food."

Moved by Councillor Nicholson,

(707) "That pursuant to Report DS-19-213, Option 4 be selected to restore the former Canteen to a level adequate to permit safe occupancy." Carried on the following vote

Affirmative – Councillors Giberson, Gray, Hurst, Kerr, Marimpietri, Marks, McConkey, Neal, Nicholson and Mayor Carter

Negative - None

Absent – None

Declaration of Interest – Councillor Chapman

Moved by Councillor Hurst,

(708) "That as Council has selected Option 4 as outlined in Section 5.11.1.3 of Report DS-19-213 dated November 13, 2019 as an appropriate level of restoration, which would restore the former Canteen to a level where public access to the building, and safe occupancy thereof, is permissible, that an amount up to \$300,000, exclusive of H.S.T., be allocated from the Civic Property Development Reserve to undertake such restoration." Carried on the following vote

Affirmative – Councillors Giberson, Gray, Hurst, Kerr, Marimpietri, Marks, McConkey, Neal, Nicholson and Mayor Carter

Negative – None

Absent – None

Declaration of Interest – Councillor Chapman

Moved by Councillor Marks,

(709) "That all City maintained playgrounds that have existing sand safety surfacing be replaced with engineered wood fiber or rubberized safety surfacing as determined by the Community Services Department Park Development Staff and that this project be funded by the appropriate reserve." Deferred by the following motion

Moved by Councillor Nicholson,

(710) "That the motion concerning the surfacing of all City maintained playgrounds be deferred to the final budget meeting in order for staff to report back." Carried

Moved by Councillor McConkey,

(711) "That adequate path lighting be installed on the path west of the new Elsie MacGill School connecting Greenhill Avenue and Black Cherry Drive." Deferred by the following motion

Moved by Councillor Nicholson,

(712) "That the motion concerning adequate path lighting on the path west of the new Elsie MacGill School be deferred to the final budget meeting in order for staff to report back." Carried

Moved by Councillor Neal,

(713) "That two bollards be installed on the Southwest corner of Columbus Road West at Simcoe Street North and that this project be funded by the appropriate reserve." Carried on the following vote

Affirmative – Councillors Hurst, Marimpietri, Marks, McConkey, Neal and Nicholson

Negative – Councillors Chapman, Giberson, Gray, Kerr and Mayor Carter

Absent – None

Moved by Councillor Neal,

"That the trail from Irvin Scott to the Delpark Homes Centre be completed and that this project be funded from reserves." Ruled out of order by the Chair.

Moved by Councillor McConkey,

"That matters related to Council's compensation and remuneration be lifted from the table." Lost on the following vote

Affirmative - Councillors Giberson, Marimpietri, McConkey and Nicholson

Negative - Councillors Chapman, Gray, Hurst, Kerr, Marks, Neal and Mayor Carter

Absent – None

Moved by Councillor Neal, (714) "That the meeting recess." Carried

The meeting recessed at 12:18 p.m. and reconvened at 1:16 p.m. with all members of Council in attendance except Councillors Gray (entered the meeting at 1:18 p.m.), Neal (entered the meeting at 1:44 p.m.) and Nicholson (entered the meeting at 1:20 p.m.).

Moved by Councillor Marimpietri,

(715) "That the Proposed 2019-2029 Capital Projects be approved as presented." Carried

Moved by Councillor Marks,

(716) "That Projects 11-0390, 72-0002 and 50-0029 be lifted from the table." Carried

Councillor Gray entered the meeting.

Moved by Councillor Marimpietri,

(717) "That Project 11-0390 Replacement Aluminium Windows be approved and funded from the Federal Gas Tax." Carried

Moved by Councillor Marimpietri,

(718) "That Project 72-0002 Columbus Park Parking Lot be referred to staff for a report on costs." Carried on the following vote

Affirmative – Councillors Chapman, Giberson, Gray, Hurst, Kerr, Marimpietri, Marks and Mayor Carter

Negative – Councillor McConkey

Absent – Councillors Neal and Nicholson

Councillor Nicholson entered the meeting.

Moved by Councillor Chapman,

(719) "That Project 50-0029 – Royal Street Parkette be deferred to the next budget meeting in order to ask questions in closed session." Carried

Moved by Councillor Kerr,

(720) "That the 2020 Operating budget be approved as presented." Carried by later vote

Moved by Councillor Gray,

(721) "Whereas the City has uncommitted funding in the Tax Rate Stabilization Reserve in the amount of approximately \$5.5M; and,

Whereas there is in Interfund Note for Fire Hall #6, with an outstanding principal balance of \$2.087M which requires annual debt servicing costs of \$377,000; and,

Whereas the City budget would be positively affected by the application of the funds to internal debt by eliminating the annual serving costs toward this Interfund Note; and,

Whereas utilizing these funds would also create capacity in Interfund Note room; and,

Whereas this capacity would provide the City with flexibility to respond to any announcements from other levels of government related to infrastructure funding that would enable the City to advance capital projects at a reduced cost,

Therefore be it resolved that \$2.087M be utilized from the Tax Rate Stabilization Reserve and be applied to the outstanding Interfund Note balance for the Fire Hall #6." Carried as amended by later vote Moved by Councillor Nicholson,

(722) "That the tax levy savings in the 2020 budget be applied to the Parks and Recreation Infrastructure Account." Carried by later vote

Councillor Neal entered the meeting.

The vote on the amendment Carried on the following

Affirmative – Councillors Chapman, Giberson, Hurst, Kerr, Marks, Nicholson and Mayor Carter

Negative - Councillors Gray, Marimpietri, McConkey and Neal

Absent – None

The vote to adopt the motion concerning the Interfund Note Carried as amended on the following

Affirmative – Councillors Chapman, Giberson, Gray, Hurst, Kerr, Marimpietri, Marks, McConkey, Nicholson and Mayor Carter

Negative – Councillor Neal

Absent – None

Moved by Councillor Nicholson,

(723) "That the final tax impact of the 2020 operational and capital combined budget be set at 1.75% and funds be transferred from the tax rate stabilization account to meet that approved target if needed." Deferred by the following motion

Moved by Councillor Chapman,

(724) "That the motion concerning the final tax impact of the 2020 operational and capital combined budget be deferred to the end of the Budget process." Carried

Moved by Councillor Chapman,

(725) "That Item 2 of FIN-19-88 dated October 28, 2019 be brought forward to the next Budget Meeting to include the cost of wages and benefits for the 3 staff positions listed both for a full year and a half year." Carried

Moved by Councillor Gray,

(726) "That the assessment growth be changed from .83% to 1.0%." Carried

Councillor Marks left the meeting.

Moved by Councillor Nicholson,

(727) "That the amount set aside in the Budget for the Communications Officer be reduced by \$64,100." Carried

Moved by Councillor Giberson,

"That \$100,000 be added to the City's 100th Anniversary Reserve." Lost by later vote

Moved by Councillor Nicholson,

"That the motion be amended to add 'to be funded from the Operational Reserve'." Lost on the following vote

Affirmative – Councillors Hurst, McConkey, Neal and Nicholson

Negative – Councillors Chapman, Giberson, Gray, Kerr, Marimpietri and Mayor Carter

Absent – Councillor Marks

The vote on the motion to add funding to the City's 100th Anniversary Reserve Lost on the following

Affirmative – Councillors Chapman, Giberson, Hurst and Mayor Carter

Negative - Councillors Gray, Kerr, Marimpietri, McConkey, Neal and Nicholson

Absent – Councillor Marks

Moved by Councillor Nicholson,

(728) "That Program 807 'Penalties and Interest on Tax' in the 2020 proposed budget be set at \$1,651,000." Carried on the following vote

Affirmative – Councillors Chapman, Giberson, Gray, Hurst, Kerr, Marimpietri, McConkey, Neal, Nicholson and Mayor Carter

Negative – None

Absent – Councillor Marks

Moved by Councillor Chapman,

(729) "That the remaining items in the 2020 Operating Budget be approved with the exception of those deferred and tabled." Carried on the following vote

Affirmative – Councillors Chapman, Giberson, Gray, Hurst, Kerr, Marimpietri, McConkey, Neal, Nicholson and Mayor Carter

Negative – None

Absent – Councillor Marks

Moved by Councillor Chapman, (730) "That Council rise from Committee of the Whole and ratify the actions taken." Carried on the following vote

Affirmative – Councillors Chapman, Giberson, Gray, Hurst, Kerr, Marimpietri, McConkey, Nicholson and Mayor Carter

Negative – Councillor Neal

Absent – Councillor Marks

Confirming By-law

Moved by Councillor Chapman, seconded by Councillor Giberson, (731) "That the Confirming By-law be passed." Carried

122-2019 A by-law to confirm the City Council Meeting of November 29, 2019

Adjourn

Moved by Councillor Kerr, seconded by Councillor Hurst, (732) "That the meeting adjourn." Carried

The meeting adjourned at 3:12 p.m.